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Tennessee Preschool Enrollment Expands but More Funding is Needed to Support Quality Preschool

Nationally Uneven Access & Quality Span Two Decades, but New Voluntary Preschool for All Efforts Offer Hope

NEW BRUNSWICK, NJ – In Tennessee and nationally, state-funded preschool partially recovered last year from the negative impacts of the COVID-19 pandemic. However, funding declined after adjusting for inflation. Longstanding problems in early education persisted across the country as preschool access remained below pre-pandemic levels, funding was inadequate, and quality standards failed to improve, according to the 2022 State of Preschool Yearbook, released today by Rutgers University’s National Institute for Early Education Research (NIEER).

Key findings from the annual survey, which focused on the 2021-2022 school year, are summarized below for Tennessee:

- Enrollment in state-funded preschool was 16,634, an increase of 1,033;
- State spending for preschool programs was $83,571,392, a decrease of $5,615,595 (inflation adjusted);
- State spending per child enrolled in preschool was $5,024;
- Tennessee met 9 of 10 quality standards benchmarks;
- Tennessee has not committed to voluntary preschool for all;
- Tennessee did not provide incentives for preschool teacher retention or recruitment.

The new report found substantial year-over-year progress in enrollment nationally with a 13% increase of children in state-funded preschool in 2021-2022 with 180,668 more preschoolers enrolled than in the prior school year, and growth in nearly every state.

Despite this, most children still lack access to high-quality, publicly-funded early childhood education, and preschool enrollment is down by 8% compared to pre-pandemic levels, from the high of 1.66 million in 2019-2020 to 1.53 million in 2021-2022.

States spent an estimated $9.9 billion on preschool, including more than $393 million in COVID-19 relief, an inflation adjusted increase of only $71 million (0.7%) from the prior year. Spending per child enrolled in preschool was $6,571. Adjusting for inflation, spending per child has not changed in 20 years and remains too low to support high-quality full-day preschool.

Most state-funded preschool programs reported experiencing a shortage of qualified teachers during the 2021-2022 school year, including Tennessee, but few states reported providing

TENNESSEE: 2022 NATIONAL RANKINGS

- Enrollment at age 4: 31st (19%)
- Enrollment at age 3: 28th (1%)
- State spending per child: 29th ($5,024)
- All-reported spending per child: 30th ($6,435)
incentives for teacher recruitment or retention. Waivers to teacher education requirements were more prevalent than in previous years, raising concerns about preschool quality.

“Progress in expanding access to high-quality state-funded preschool over the last two decades has been slow and uneven, despite proven benefits to children, families and our nation’s economy as a whole,” said Allison Friedman-Krauss, Ph.D., the report’s lead author. “Tennessee has improved quality standards for preschool, meeting nine of ten quality standards benchmarks but the program reaches less than one-fifth of four-year-olds. State leaders should consider a new evaluation of this improved preschool program.”

A handful of states considering voluntary preschool for all offers a bright spot and an opportunity to expand access for nearly half of preschoolers across the country.

“For the first time in decades, new state commitments to voluntary preschool for all give hope that the USA might take a giant step forward. If these states make good on their newly promised investments in preschool for all they will advance early education opportunities dramatically,” said W. Steven Barnett Ph.D., NIEER’s senior co-director. “Tennessee should assess its support for preschool against neighbors and other states that provide much stronger support for access and funding per child. Tennessee’s young children deserve no less.”

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The National Institute for Early Education Research at the Rutgers Graduate School of Education, New Brunswick, NJ, supports early childhood education policy and practice through independent, objective research and the translation of research to policy and practice.