Hawaii Preschool Enrollment Expands, State Moves Forward with Plan for High Quality Universal Preschool

Nationally Uneven Access & Quality Span Two Decades, but New Universal Preschool Efforts Offer Hope

NEW BRUNSWICK, NJ – State-funded preschool partially recovered last year from the negative impacts of the COVID-19 pandemic nationally, and in Hawaii. More importantly, Hawaii now has a plan to serve all 3- and 4-year-olds by 2032, with 80 new classrooms planned for 2024. Hawaii is one of several states newly addressing longstanding problems in early education across the country that have persisted as preschool access remained below pre-pandemic levels, funding was inadequate, and quality standards failed to improve, according to the 2022 State of Preschool Yearbook, released today by Rutgers University’s National Institute for Early Education Research (NIEER).

Key findings from the annual survey, which focused on the 2021-2022 school year, are summarized below for Hawaii:

- Enrollment in state-funded preschool was 549, an increase of 158;
- State spending for preschool programs was $6,912,020, a decrease of $2,630,313 (inflation adjusted);
- State spending per child enrolled in preschool was $12,590;
- Hawaii met 10 of 10 quality standards benchmarks;
- Hawaii has committed to working towards universal preschool for three- and four-year-olds;
- Hawaii did not provide incentives for preschool teacher retention or recruitment.

The new report found substantial year-over-year progress in enrollment nationally with a 13% increase of children in state-funded preschool in 2021-2022 with 180,668 more preschoolers enrolled than in the prior school year, and growth in nearly every state.

Despite this, most children still lack access to high-quality, publicly-funded early childhood education, and preschool enrollment is down by 8% compared to pre-pandemic levels, from the high of 1.66 million in 2019-2020 to 1.53 million in 2021-2022. Thirty-two percent of 4-year-olds and 6% of 3-year-olds were enrolled in state-funded preschool. Adding in Head Start and Early Childhood Special Education, public preschool enrollment was 41% at age 4 and 17% at age 3.

States spent an estimated $9.9 billion on preschool, including more than $393 million in COVID-19 relief, an inflation adjusted increase of only $71 million (0.7%) from the prior year. Spending
per child enrolled in preschool was $6,571. Adjusting for inflation, spending per child has not changed in 20 years and remains too low to support high-quality full-day preschool.

Most state-funded preschool programs reported experiencing a shortage of qualified teachers during the 2021-2022 school year, including Hawaii, but few states reported providing incentives for teacher recruitment or retention. Waivers to teacher education requirements were more prevalent than in previous years, raising concerns about preschool quality.

“Progress in expanding access to high-quality state-funded preschool over the last two decades has been slow and uneven, despite proven benefits to children, families and our nation’s economy as a whole,” said Allison Friedman-Krauss, Ph.D., the report’s lead author. “Hawaii’s leaders have committed to expanding access to high quality preschool to all children in the state. With resolute leadership over the next decade they can ensure that all children have access to the educational opportunities they deserve.”

A handful of states, including Hawaii, considering universal preschool offers a bright spot and an opportunity to expand access for nearly half of preschoolers across the country.

“For the first time in decades, new state commitments to universal preschool give hope that the USA might take a giant step forward. If such states as Hawaii make good on their newly promised investments in preschool for all they will advance early education opportunities dramatically,” said W. Steven Barnett Ph.D., NIEER’s senior co-director. “We applaud the work being done in Hawaii to expand preschool access to all children with high quality standards and adequate funding. Hawaii’s preschool plan offers a model for other states throughout the nation.”

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The National Institute for Early Education Research at the Rutgers Graduate School of Education, New Brunswick, NJ, supports early childhood education policy and practice through independent, objective research and the translation of research to policy and practice.